

Salisbury, North Carolina
March 5, 2019

SPECIAL MEETING

PRESENT: Mayor Al Heggins Presiding; Mayor Pro Tem David Post; Council Members William Brian Miller and Tamara Sheffield; City Manager W. Lane Bailey; City Clerk Diane Gilmore, and City Attorney J. Graham Corriher.

ABSENT: Council Member Karen Alexander.

Salisbury City Council met in Council Chambers in City Hall located at 217 South Main Street. The meeting was called to order by Mayor Heggins at 2:03 p.m.

BOARDS AND COMMISSIONS PRESENTATIONS

(a) Alternate Methods of Design Commission

Alternate Methods of Design Commission (AMDC) Board member Rodney Queen Chair and Development Services Coordinator Teresa Barringer, staff liaison, presented the AMDC's highlights and goals for 2019-2020.

Mr. Queen shared information regarding the membership of the board. He noted the ADMC has two seat terms expiring March 31, 2019. He asked Council to consider waving seat terms for Chris Bradshaw and Alex Bost.

Mr. Queen reviewed that the AMDC considers requests for Alternate Methods of Design Compliance to certain sections of the Land Development Ordinance (LDO) and may approve or assist in finding alternate ways to meet the spirit and intent of the LDO. He noted AMDC is not a replacement for the Zoning Board of Adjustments (ZBA) variances, but the quasi-judicial process is replicated. He added commission members must have experience, education, or licensure in design, construction, or development to be considered for an appointment.

Ms. Barringer reviewed the 2018 caseloads are allowed up to 25% above the standard height and square footage requirements relating to road types. She reviewed special sign permit caseloads for 2018 that included Gerry Wood Kia, Boral Brick, Gerry Wood Honda, and Food Lion Corporate for the Harrison and Executive Drive locations.

Ms. Barringer stated ADMC would like to provide quasi-judicial training for new and current members as part of its 2019-2020 goals.

Mayor Al Heggins thanked the board for their work.

Mayor Pro Tem Post asked what the anticipated focus is for the board in the upcoming year. Mr. Queen shared he did not know what the Board would present to Council in the next year, but he is looking forward to the possibility of new developments.

Councilmember Brian Miller thanked the board for its work.

(b) Planning Board and Board of Adjustment

Planning Board Chair Bill Wagoner and Development Services Coordinator Teresa Barringer, staff liaison, presented highlights and goals for the Planning Board and the Board of Adjustments:

Mr. Wagoner reviewed the membership board. Mr. Wagoner noted the two extraterritorial jurisdiction (ETJ) are temporarily filled but the seats have an unexpired term and no replacements. He asked Council to make a recommendation for these seats for the year 2019.

Ms. Barringer informed Council of Planning Boards 2018 casework relating to Conditional District Overlays and the 2018 rezoning's approved by Council. She shared with Council the rezoning areas that have not yet been approved by Council, and she noted all cases were heard and approved by the BOA.

Ms. Barringer informed Council there were no Special Use Permits for the year of 2018. She reviewed:

Conditional District Overlays for 2018:

- Aaronfield - 80 unit multi-family off Statesville Boulevard
- Shay Crossing a 136 single-family subdivision on Stokes Ferry Road
- Rowan-Cabarrus Community College Solar Farm on Old Concord Road
- Wallace Cancer Center on Mocksville and Mahaley Avenue

Rezoning:

- Maranatha Church: 2320 Statesville Blvd
- *J&J Auto: 405 Bringle Ferry Rd
- Statesville Boulevard
- Majolica Rd (COS): Various

- Nelson Bradshaw: 4 Parcels W Ritchie Rd
- CI Conversion (COS): Various
- *Trexler Loop and 7th Street Various
**Pending – not yet approved by Council*

Special Use Permits: No cases

- Text Amendments:
- Chapter 3 – Additional Use Standards
- Institutional Campus to Community & Institution
- Chapters 6 (Infill & Accessory Provisions); 10 (Parking); and 13 (Nonconformities – motor vehicles)
- Chapter 15 – Rezoning Notification Requirements
- Chapter 12 – Uncommon Signs for C

Board of Adjustment (BOA) Variances:

- Promats 1455 Harrison Road
- Tommy Parr 512 Confederate Avenue
- Cornerstone Properties 16 Oak Forest Lane
- Napa Mooresville Road

Mayor Pro Tem Post shared his gratitude to Josh Canup and Randy Reamer. He asked why was it difficult to fill the ETJ seats and if there were any recommendations from the Planning Board. Mr. Wagoner indicated he has no specific reason the seats were difficult to fill. He commented almost every community that has ETJ membership have difficulty filling those seats. Mayor Pro Tem Post asked if the City had trouble before the State changed the rules on annexation. Mr. Wagoner noted it has always been somewhat difficult to fill those seats, but maybe not this difficult. He shared with Council a conversation with City Attorney Graham Corriher regarding a request to create a list of all the ETJ residents in Salisbury. He asked Council if the Planning Board could have an opportunity to review the list and make recommendations to Council. Mayor Pro Tem Post asked for clarification on how the City and County would collaborate together to fill those seats. Mr. Corriher confirmed Council makes a recommendation for the ETJ seats and, the Board of Commissions appoints those seats.

Mayor Pro Tem Post shared information regarding concerns from developers that the Land Development Ordinance (LDO) has hampered the development of single-family homes. He suggested reaching out to the developers to inform them of creating an environment to make it feasible to begin building again. Mr. Wagoner shared information from a meeting that included former Planning and Community Development Services Manager Preston Miller, former Planning and Community Development Services Director Janet Gapen, and City Manager Lane Bailey. He noted the discussion was on how to focus the attention and what the real need is for an LDO review. He informed Council of a meeting held within the last week with Interim Planning Director Brian Hiatt, Mr. Bailey, Ms. Barringer and Mr. Corriher regarding the next step to move forward to find areas to improve the LDO. He stated the 2019 goal from the Planning Board is to have recommendations for Council on how to improve the LDO.

Councilmember Sheffield thanked the board for their work.

(c) Parks and Recreation Advisory Board

Salisbury Parks and Recreation Program Manager Sam Wilborn and Parks and Recreation Advisory Board member Roy Bentley presented highlights and goals for 2019-2020 for the Parks and Recreation Department.

Mr. Bentley shared 2018-19 highlights:

- Cheerwine Festival
- Summer basketball league with YMCA and Fieldhouse Basketball
- 19th year for Salisbury-Rowan County Hall of Fame
- Established Queen's and King's Senior Line Dance Team
- Camera, lighting, and landscaping upgrade at City Park
- Picnic tables donated from Catawba College
- Playground replacement at Morlan Park and Centennial Park
- Parks and Recreation Master Plan Process nears completion
- Kelsey Scott to Jake Alexander Boulevard Greenway opening
- Graffiti Park opening
- Dog PAWS Dog Park opening
- Miller Recreation Teen Center opening
- William C. Peoples, Jr. Walkway renaming
- Bill Stanback Greenway renaming
- DSI Events Partnership
- City nature partnership with Cabarrus County Parks and Recreation and the City of Concord
- Novant partnership youth cooking class
- Adventure Rowan partnership with Healthy Rowan, YMCA, Duke University
- Rowan-Cabarrus Community College Trade Skills, Fork Lift, and Medical Coding class partnership

Mr. Bentley shared the 2018-19 staff highlights:

- Multiple staff presentations at conferences, webinars, and workshops
- Teri Shaw-Certified Parks and Recreation Professional
- Sam Wilborn promoted to Recreation Program Manager
- Delando Clowney promoted to Recreation Coordinator
- Megan Simpson hired as Recreation Coordinator and earned Certified Pool Operator
- Scott Ludwick hired as Recreation Specialist
- Danelle Cutting hired as Public Garden Manager

Mr. Bentley provided information for programming and events:

- Programs and events offered

- 48 Fitness and Movement Programs
- 82 Athletic Programs
- 63 Special Events
- 27 Specialty Camps
- 32 Aquatics Programs
- 113 Skill and Miscellaneous Programs

Mr. Bentley provided Council information regarding previous goals:

- Uniform signage throughout the park system (Incomplete/Ongoing)
- Additional landscaping at recreation facilities (Ongoing)
- Repair/paint eaves and overhangs at City Park (Partially Completed)
- Outdoor restroom facilities at select parks (Incomplete)
- Installation of outdoor activities like volleyball, horseshoes, pickleball etc. (Spring '19)
- Updates to Graffiti Park (Completed)
- Final site selection for Dog Park (Completed)
- Update and repurpose existing Recreation Centers (re-brand Miller Center) (Completed)
- Redevelop Community Gardens (Completed/Ongoing)
- Convert old clay tennis courts for better use (ideas: FD Safety Town, etc.) (Completed/Ongoing)
- Continued implementation of additional fitness opportunities at recreation facilities and select parks (Ongoing)
- Develop Teen Activity Room at City Park Rec Center (Completed)
- Collaborate with other organizations on select athletic programs (YMCA, other P&R Depts.) (Ongoing)
- Improve outreach to make the community more aware of programs, facilities, and events (Ongoing) Replace the play structures at Morlan Park and Centennial Park (Completed)
- Assist engineering with planning for the newest section of the Greenway, along Grant's Creek to Jake Alexander Blvd. (Completed/Ongoing)
- Assist Public Service with Landscape planning, placement and budgeting (Ongoing)
- Research and identify new or trending programs (Ongoing)
- Continue to seek collaborative efforts with the Rowan County Parks and Recreation Department (Ongoing)
- Revival of After-School and Summer Camp Programs (Teen Center)
- Continual grant writing and development (Ongoing)

Mr. Bentley provided Council Parks and Receptions new goals:

- Uniform signage throughout park system
- City Park Lake Improvements
- Continue to seek grant opportunities

- Continue to work with Bell Tower Green Inc. and Robertson Foundation on Bell Tower Green Park Project
- Restroom facilities in select parks
- Add extension and connector to Greenway system
- Continue with current and to seek new partnerships with County, YMCA, Hurley Foundation, RCCC, RSS, Bridge 4 Kids, etc.
- Replace playground at Kelsey Scott Park

Mayor Pro Tem Post asked for clarification regarding goals that are labeled incomplete and partially complete. Mr. Wilborn commented both words indicate that projects are not complete. Mayor Pro Tem Post asked if tennis courts would remain and be used as tennis courts. Mr. Wilborn stated the current tennis courts could be used, and he added there are no plans to refurbish courts, but there could be alternative uses for the tennis courts.

Mayor Heggins shared she was impressed with the work the Salisbury Parks and Recreation Department has done.

Mayor Heggins asked for clarification regarding an equal interface between the Board and staff regarding the process for sharing ideas, goals, and objectives. Mr. Bentley commented there is a combination of efforts and it depends on the item or who generated the idea. He noted there is a cooperative relationship between the Board and staff.

Mayor Pro Tem Post pointed out there seem to be a lot of activities in the city. He asked if there was a charge for the athletic programs. Mr. Wilborn shared some programs are free but others have fees that are minimal. Mayor Pro Tem Post asked if there are any scholarship opportunities for youth who might want to participate but are unable to afford it. Mr. Wilborn commented sponsorships opportunities are available.

Mr. Bentley shared the Parks and Recreation Department has a Playbook that includes detailed information about quarterly events hosted by the City.

Mr. Wilborn indicated event participation has grown with the help of social media announcements.

Mayor Pro Tem Post asked if there was a partnership with Rowan County. Mr. Wilborn commented the department has a good working relationship with Rowan County.

(d) Greenway Committee

Greenway Committee member Edward Hirst presented highlights and goals of the Greenway Committee for 2019-2020. He shared information regarding the committee members and staff liaisons of the board. He thanked the Communications Department for its help with updating the Greenway logo.

Mr. Hirst shared the Greenway has a total of four miles. Landscape Architect Stephen Brown informed Council the map for the Greenway would be updated soon.

Mr. Hirst indicated that the Board has received five grants from Carolina Thread Trail and one from the Transportation Alternative Program, and he added the total amount of grants received is \$1.208 million. Mr. Hirst commended the Engineering and Parks and Recreation Departments for its hard work with the grant process. He thanked Engineering and Public Services Street Division for completing the newest section of the Greenway.

Mr. Hirst stated the newest section of the Greenway's connection is located between Kelsey Scott Park and Jake Alexander Boulevard. He noted this section is six-tenths of a mile.

Mr. Hirst pointed out 2018 marked the 17th year of Earth Day exploratory on the Greenway. He stated Earth Day is a fun experience for third and fourth grade students to learn about the Greenway. He shared information regarding the exhibitors who participated at Earth Day.

Mr. Hirst noted in July of 2018 there were 144 runners of all ages who participated in the 21st annual 5K run walk for the Greenway. He noted the half mile fun run was for the younger the participant ages twelve and under. He shared proceeds from the 5K run-walk would help offset the cost of maintenance and fund amenities along the trail. He thanked the Salisbury Parks and Recreation Department and the Salisbury Runners Club for the annual run-walk event.

Mr. Hirst shared information regarding the 2019-2020 Greenway goals:

- Continue Greenway development Stanback (Formally Prescott Section) to West Innes Street
- Supporting City Staff to pursue grants and easement agreements
- Edible Trail – Parks and Recreation Staff is working on grant funding options
- Coordinate the 22nd annual 5k run-walk for the Greenway – July 13, 2019
- Coordinate the 18th earth day exploratory on April 12, 2019

Mayor Heggins stated the presentation was very impressive.

Mayor Pro Tem Post asked if there were any plans for Earth Day on April 22. Mr. Brown stated the third and fourth graders would be attending earth day. He noted currently there are seven or eight exhibitors planning to participate for the class rotation sessions.

Councilmember Sheffield asked if the entire greenway was considered part of the entire Carolina Thread Trail (CTT). Mr. Brown agreed. Councilmember Sheffield asked if the new maps would be placed at the beginning of trails. Mr. Brown shared new maps will placed on park information kiosks.

Mayor Heggins asked for clarification regarding the edible portion of the greenway. Mr. Brown shared the Greenway Committee and staff has teamed up with Catawba College concerning this project. He noted Catawba College performed a study and worked on the Stanback section of the trail. He pointed out they were exploring installing different types of fruit on the trail. He

noted the fruit would allow people to pick and eat while walking along the trail. He shared staff has been working on different options on how to fund the edible portion of the greenway.

Mayor Heggins thanked the Board for making the Greenway inviting and accessible.

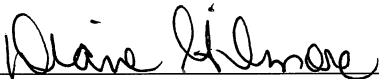
Council member Sheffield encouraged the community and others to visit the parks and Greenway.

ADJOURNMENT

Motion to adjourn the meeting was made by Mayor Pro Tem Post. All Council members in attendance agreed unanimously to adjourn. The meeting was adjourned at 2:50 p.m.



Al Heggins, Mayor



Diane Gilmore, City Clerk